The Evaluation of Polycentric Climate Governance

Jonas J. Schoenefeld





The Evaluation of Polycentric Climate Governance

UACES Virtual Book Launch

Wednesday, 27 September 2023

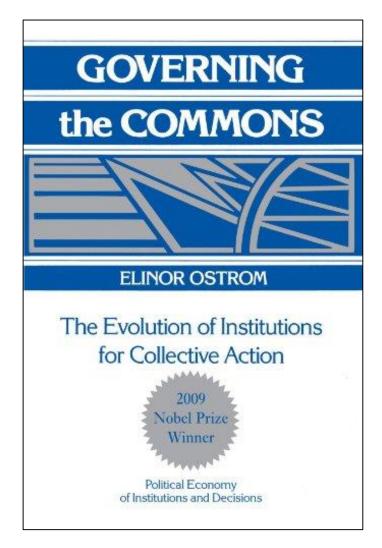
Dr. Jonas Schoenefeld, Institute for Housing and Environment (IWU) & Tyndall Centre for Climate Change Research, School of Environmental Sciences, University of East Anglia

Polycentric Climate Governance



- Paris Agreement
- European Green Deal...
- Net Zero
- Top-down or bottom up?

"Polycentric [governance] systems are characterized by multiple governing authorities at differing scales rather than a monocentric unit..." (Ostrom, 2010)



Different units... monitoring as a key element



"[w]ithout monitoring, there can be no credible commitment; without credible commitment, there is no reason to propose new rules." (Ostrom, 1990, 45)



From monitoring to evaluation...

Elinor Ostrom's ideas on monitoring

- Monitoring is context-sensitive: "Better" in the hands of localities?
- Ostrom's "multiple layers of nested enterprise" (Ostrom, 1990, p. 101)
- Physical properties of the resource matters

3 foundational ideas of polycentric governance

- Actors can (and do) self-organise
- Context matters
- Governance centers have to interact to enable polycentric governance

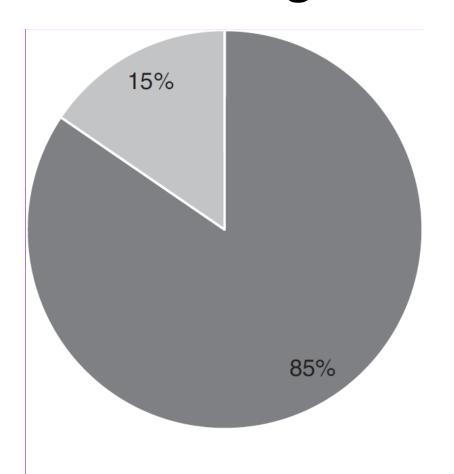
Research questions & approach



- To what extent
 - Do actors self-organize to evaluate climate policy?
 - Are climate policy evaluations context-sensitive?
 - Do governance centres interact via-à-vis climate policy evaluation?
- New database of >600 evaluations from the EU level, Germany and the UK (both national level) from 1997-2014
- Analysis of the evaluations with a newly-developed coding scheme

Selected results – Self-organization



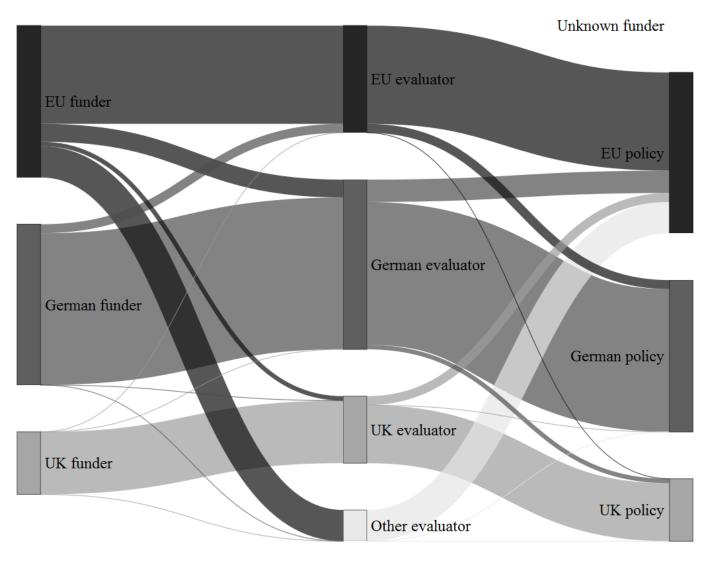


- State-funded evaluations
- Society-funded evaluations

N = 542

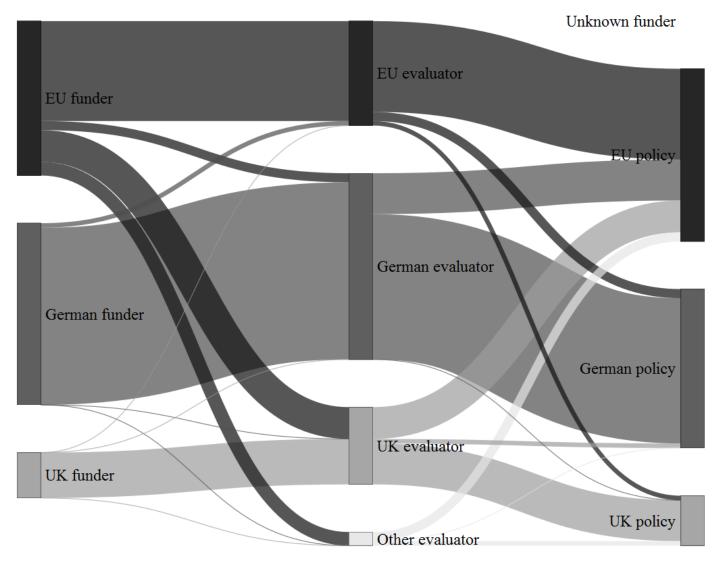
State-funded evaluation





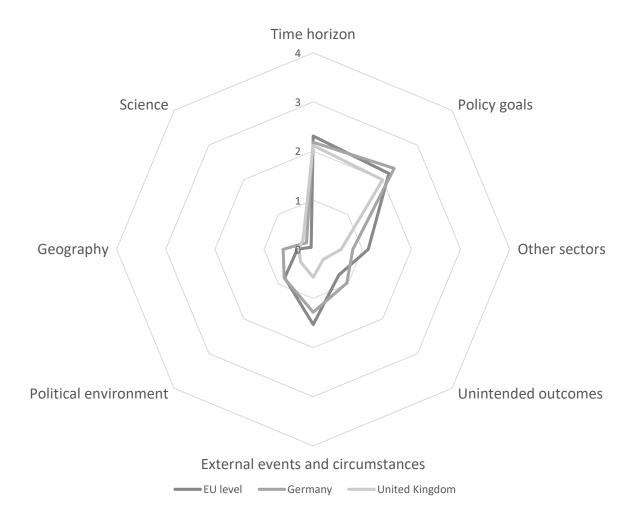
Society-funded evaluation





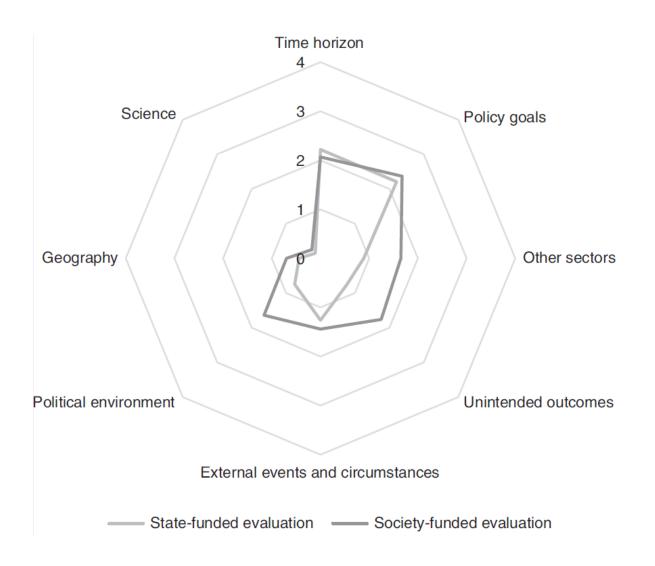
Selected results – context by governance centre





Selected results - context

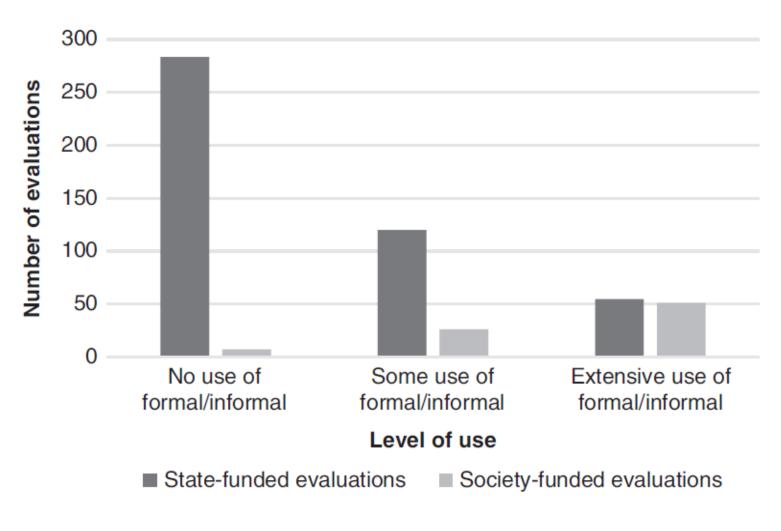




N = 542, includes extrapolation

Selected results – governance centre interactions





N = 542, includes extrapolation

3 Foundational Ideas - overview



Table 6.2 State-funded and society-funded evaluation: key similarities and differences

	State-funded evaluation	Society-funded evaluation
Self-organization	 Vast majority (85%) of evaluations are not self-organized 	15% of evaluations self- organized
	 Legal requirements not the main driver 	 Significant growth in numbers since 2010
Context	 Greater number of methods, quantification and continuous 	 Greater attention to various contextual variables
	evaluation	 Use more social criteria such as fairness and legitimacy
Interaction	 Strong congruence between location policy under evaluation 	of funders, evaluators, and the climate
	• Learning as the headline evaluation purpose; followed by accountability	
	 Limited attention to insights from other governance centers 	
	 More quantitative comparability metrics 	 Pays more attention to findings from evaluations of the same center
		 More recommendations

Discussion

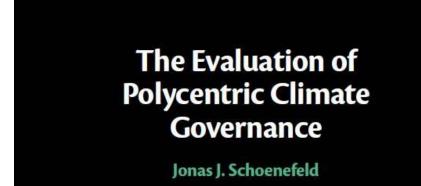


- Significant gains from bringing polycentrism and evaluation together
 - Theoretical and empirical grounds
- Evaluation in polycentric governance
 - There is self-organization in climate policy evaluation, but it's limited
 - Medium attention to context room for improvement!
 - Interaction limited to standard aspects (e.g., executive summaries)
- Both monocentric and polycentric elements in the evaluation of polycentric climate governance

New research priorities



- Assessing causality
- Exploring evaluation use in polycentric systems
- Relationships between self-organization, context, and interaction
- Linkages with other practices
- Studying other policy areas beyond climate change







Publisher: Cambridge University

Press

Published: July 2023

Further information:

https://www.cambridge.org/de/aca demic/subjects/earth-andenvironmentalscience/environmental-policy-

economics-and-law/evaluation-

polycentric-climate-

governance?format=HB&isbn=9781

316511244

Institut Wohnen und Umwelt – Dr. Jonas Schönefeld

Thank you!



Kontakt: Dr. Jonas Schoenefeld Institute for Housing and Environment, Darmstadt, Germany j.schoenefeld@iwu.de

Selected References



Schoenefeld, J.J. (2023). The evaluation of polycentric climate governance. Cambridge University Press.

Jordan, A. J., Huitema, D., Hildén, M., Van Asselt, H., Rayner, T. J., Schoenefeld, J. J., ... & Boasson, E. L. (2015). Emergence of polycentric climate governance and its future prospects. *Nature Climate Change*, 5(11), 977-982.

Schoenefeld, J. J., Hildén, M., & Jordan, A. J. (2018). The challenges of monitoring national climate policy: learning lessons from the EU. *Climate Policy*, 18(1), 118-128.

Schoenefeld, J. J., & Jordan, A. J. (2019). Environmental policy evaluation in the EU: Between learning, accountability, and political opportunities? *Environmental Politics*, 28(2), 365–384.

Schoenefeld, J., & Jordan, A. (2017). Governing policy evaluation? Towards a new typology. *Evaluation*, 23(3), 274-293.

Schoenefeld, J. J., Schulze, K., Hildén, M., & Jordan, A. J. (2019). Policy monitoring in the EU: The impact of institutions, implementation, and quality. Politische Vierteljahresschrift, 60(4), 719-741.

Schoenefeld, J. J., Schulze, K., Hildén, M., & Jordan, A. J. (2021). The challenging paths to net-zero emissions: insights from the monitoring of national policy mixes. The International Spectator, 56(3), 24-40.